

Jefferson County Solid Waste Committee

Jefferson County Highway Department
1425 S. Wisconsin Dr.
Jefferson, WI 53549
Agenda

May 10, 2023 – 8:30 A.M.

Members: Jeff Johns (Chair), Anita Martin (Vice Chair), Joan Callan, Robert Preuss, and Mark Groose
Place: Jefferson County Highway Department OR Via Zoom Videoconference

Register and Join Meeting via Zoom:

<https://zoom.us/join/zoom/register/tJUqcO2qqDMjE9QtCa6J2E56uD7KNYKfUDUV>

Meeting ID: 917 7426 8990

Passcode: Waste

1. Call to Order
2. Roll Call (Establish a Quorum)
3. Certification of Compliance with the Open Meetings Law
4. Approval of the Agenda
5. Public Comment (*Not to exceed 15 minutes – Members of the public who wish to address the Committee on specific agenda items must register their request at this time*)
6. Approval of Minutes – January 30, 2023 Joint Committee Meeting
7. Approval of Minutes – March 8, 2023 Solid Waste Committee Meeting
8. Communications
9. Presentations and Discussion on Routine, Day-To-Day Animal Mortality Composting Relating to Animal Operations and Farms
 - a. Department of Agriculture, Trade and Consumer Protection (DATCP)
 - b. Wisconsin Department of Natural Resources (DNR)
 - c. Wisconsin Dairy Business Association (DBA)
 - d. Discussion and Questions Relating to Presentations
10. Discussion and Possible Action on Regulations Affecting Routine, Day to Day Animal Mortality Composting Relating to Animal Operations and Farms
11. Update from Deer Track Park Landfill
12. Update from Waste Collection Partners
13. Discussion on 2023 Clean Sweep, Electronics & Appliances, and Tire Collection Events
 - a) Friday, May 12th 3:00 – 5:30 P.M. at Jefferson County Fair Park (Clean Sweep and Tires only)
 - b) Saturday, May 13th 8:00 – 11:00 A.M. at Jefferson County Fair Park (Clean Sweep, Electronics & Appliances, and Tires)
 - c) Saturday, June 10th 8:00 – 11:00 A.M. at Lake Mills Light & Water Department (Electronics & Appliances only)
14. Discussion and Possible Action on a Resolution in Support of the Clean Sweep Program for Grant Purposes
15. Discussion on Solid Waste Program Financial Report
16. Upcoming Meeting Dates and Possible Agenda Items
 - a. Wednesday July 12, 8:30 A.M.
17. Adjourn

A Quorum of any Jefferson County Committee, Board, Commission, or other body, including the Jefferson County Board of Supervisors, may be present at this meeting.

Individuals requiring special accommodations for attendance at the meeting should contact the County Administrator 24 hours prior to the meeting at (920) 674-7101 so appropriate arrangements can be made.

**JEFFERSON COUNTY BOARD
JOINT COMMITTEE MEETING
MINUTES**

January 30, 2023

1. Call to Order

Meeting was called to order by Steve Nass at 10:00 a.m.

2. Roll Call

Board of Health

Present: Dr. Jessica Coburn, Steve Nass, Meg Turville-Heitz, Dr. Don Williams

ZOOM: Samantha LaMuro,

Executive Committee

Present: Joan Fitzgerald, Steve Nass, Brandon White, Michael Wineke

Excused: Blane Poulson

Land and Water Conservation Committee

Present: Walt Christensen, Matt Foelker, Cassie Richardson, Meg Turville-Heitz

ZOOM: Kirsten Jurcek, Margaret Burlingham

ABSENT: Dan Herbst

Planning and Zoning Committee

Present: Matt Foelker, George Jaeckel, Steve Nass, Cassie Richardson

Excused: Blane Poulson

Solid Waste Committee

Present: Joan Callan, Mark Goose, Anita Martin, Robert Preuss

Excused: Jeff Johns

Staff presenting: Ben Wehmeier, County Administrator; J. Blair Ward, Corporation Counsel; Elizabeth Chilsen, Health Officer/Director; Matt Zangl, Planning and Zoning Director; Patricia Cicero, Land and Water Conservation Director and, Joe Strupp, Resource Conservationist; and Donna Haugom, Emergency Management Director.

Other staff present: Brett Scherer, Sarah Elsner, and James Zumstein, Planning and Zoning Department; Audrey McGraw, County Clerk; and Brian Udovich, Highway Department; Melissa New, Communicable Disease, Public Health Nurse; David Hoffman, LWCD.

Others present: Katy Katzman, Adam Naber, Phillip Laatsch and Liz Darner, Phillips Crop Care; Keith Kulow and Cole Coochan, Daybreak Foods; Allan and Katie Kutz, Kutz Dairy; Mike and Sue Dettmann, Dettmann Dairy; Dylan Anchor, Nursing Student; Brad Griswold, Tag-Lane Dairy.

Others present via ZOOM: Leslie Ott, Dyan Pasono, Susan Bence, Janet Foust, Kirk Lund, Chad Zuleger, Sue Marx, Samroz Jakvani, Frankie Fuller, Carl Glassford, Tim Strobel, rosy-Lane Holsteins; Ronni Monroe, Sarana Stolar

3. Certification of compliance with Open Meetings Law

Wehmeier certified compliance with the Open Meetings Law.

4. Review of Agenda

No changes.

5. Public Comment

The following members of the public addressed the joint committee on the impact of CAFOs in Jefferson County:

Janet Foust, Dyan Pasono

6. **Discussion and staff presentation on Air, Surface Water, Groundwater, and Health concerns Relating to Animal Operations and their Regulation followed by possible action on:**

Wehmeier introduced a Presentation on the following topics. Q & A will take place at the end of each section.

- a. Proposed reporting process for manure spills and complaints: A copy of the report was provided for review. Strupp went over the reporting process. Haugom said she receives the manure reports from the DNR and explained Emergency Management's role. Cicero spoke on the coordination between Land and Water Conservation and Emergency Management. No action taken.
- b. Regulation of high-capacity wells: Ward went over the State Statutes and DNR rules. The county does not have any authority over high-capacity wells. Wehmeier said that there is not a policy in place for the county to address concerns related to high-capacity wells. If a policy was put in place, the County would need to set standards. Martin asked about GIS mapping of high-capacity wells.

MOTION: Land and Water Conservation Committee Motion by Turville-Heitz/Christensen to explore the use of GIS Mapping to determine the location of high-capacity wells along with other information available. Motion passed by Roll call vote.

- c. Development of composting ordinance for manure and animal mortalities: Ward said that composting manure and animal mortalities are regulated by the DNR. Counties have limited authority to regulate through Shoreland and Floodplain ordinances. Cicero discussed input she received from area farms.

MOTION: Solid Waste Committee Motion by Callan/Martin for the Solid Waste Committee to pursue looking into further regulating composting and animal mortalities. Motion passed by roll call vote.

- d. Regulation related to aerial spraying (spray irrigation) of manure and other industrial waste. Cicero talked about her research on spray irrigation, regulations that are in place, and a study conducted by the Wisconsin Manure Irrigation Workgroup. Ward said this is something that the county can regulate. Chilsen talked about microorganisms, pathogens, how exposure can occur, Health Department's role in communicable disease reporting and follow up, and data from a study on irrigation trial in Wisconsin. If it is decided that Jefferson County should regulate spray irrigation, a workgroup could be formed.

MOTION: Board of Health Motion by Williams/Turville-Heitz to pursue looking into spray irrigation and the ramifications on public health. Motion passed by roll call vote.

- e. Development of an erosion control and storm water ordinance
Zangl discussed data he compiled from surrounding counties, cities, and towns. He also talked about the definitions of erosion control and storm water. Ward discussed the limited authority that counties have to regulate CAFOs. If it is decided that Jefferson County should further regulate erosion control and storm water, a workgroup could be formed.

MOTION: Land and Water Conservation Committee Motion by Turville-Heitz/Christensen to have the Land and Water Conservation Committee pursue looking into further regulating erosion control and storm water.

Motion amended by Turville-Heitz/Christensen to have three members from the Land and Water Conservation Committee and three members from the Planning and Zoning Committee form a committee to look into further regulating erosion control and storm water. Motion passed by roll call vote. All joint committee members present voted in favor of this motion.

7. **Discussion on community outreach and education related to animal operations and their regulation**

Chilsen reviewed the education that was provided. No action taken.

8. **Discussion and possible action on tentative future meeting schedule and agenda items**

No action taken.

9. **Adjourn**

Motion by Jaeckel/Christensen to adjourn at 12:43 p.m. Motion passed.

Jefferson County Solid Waste Committee

Jefferson County Highway Department

1425 S. Wisconsin Dr.

Jefferson, WI 53549

Minutes

March 8, 2023 – 8:30 A.M.

Members: Jeff Johns-Chair, Anita Martin-Vice Chair, Joan Callan, Robert Preuss, and Mark Groose

1. Call to Order

- Chairman Johns called the meeting to order at 8:30 a.m.

2. Roll Call (Establish a Quorum)

- All Committee Members were present. Also present were Zoning Director Matt Zangl, Solid Waste Specialist James Zumstein, Land and Water Conservation Director Patricia Cicero, and member of the public Kate Kutz. Present on Zoom were Land and Water Conservation Resource Conservationist Dave Hoffman, Watertown Street Department Superintendent Stacy Winkelman, Town of Ixonia Transfer Site Superintendent David Schilling, members of the public Frankie Fuller, Kim Naber, Kirk Lund, Sue Dettman, , Suzanne Marx, and Katy Katzman.

3. Certification of Compliance with the Open Meetings Law

- Blair Ward certified compliance with the open meeting law.

4. Approval of the Agenda

- Motion by Callan, seconded by Preuss. Passed 5-0 by voice vote.

5. Public Comment

- Director Zangl provided a document from member of the public Janet Faust.

6. Approval of Minutes from January 11, 2023

- Motion by Preuss, seconded by Callan. Motion passed 5-0 by voice vote.

7. Communications

- None

8. Update from Deer Track Park Landfill

- None

9. Update from Waste Collection Partners

- None

10. Update on 2023 Clean Sweep Donations

- Zumstein provided 2022 Solid Waste donations as \$5,750 and 2023 donations are currently at \$850. Supervisor Martin asked if donations are eligible to be spent on advertising for Clean Sweep events. Director Zangl stated that all donations go into the Solid Waste general fund and can therefore be used for advertising.

11. Discussion on 2023 Clean Sweep Volunteering
 - Supervisor Groose stated that he would not be available for either day of the Spring Clean Sweep event at County Fair Park on May 12 and 13. Supervisor Preuss stated that he would not be available for Saturday. All other members stated that they would be available for both days. Frankie Fuller stated that she would be willing to volunteer. Supervisor Johns also stated that he knows of one other volunteer.
12. Discussion on 2023 Clean Sweep Events
 - None
13. Discussion and possible action on advertising for 2023 Clean Sweep/Electronics & Appliances Recycling Events
 - Supervisor Martin asked to find out total costs of yard signs including taxes and shipping. Supervisor Groose asked if it would be possible to have stickers made with future dates and times that can be applied to signs to allow for reuse. Motion by Callan to order 250 total signs through online supplier for the five 2023 events, seconded by Martin. Passed 5-0 by voice vote.
14. Discussion on Composting Regulations Relating to Animal Operations
 - The committee discussed animal mortality in the county, what authority the committee has to create regulations regarding animal mortality, and the scope of what any regulations should encompass. The committee requested staff to contact representatives from WDNR and DATCP to inquire about them attending the next Solid Waste Committee meeting.
15. Discussion on Agricultural Packaging Recycling
 - Zumstein stated that he had a conversation with a representative of Revolution Recycling of Madison, who provided data about their presence in Jefferson County, as well as information about the products they recycle.
16. Discussion on Solid Waste Program Financial Report
 - Supervisor Martin asked about the 2024 budget and when the Solid Waste Committee would provide input on priorities.
17. Upcoming Meeting Dates and Possible Agenda Items
 - Next Solid Waste Committee Meeting on May 10, 2023 at 8:30 A.M.
 - Approval of January 30, 2023 Joint Committee Meeting Minutes
 - Discussion of 2024 Budget Items
 - Continue Discussion on Composting Regulations Relating to Animal Operations
18. Adjourn
 - Motion by Martin, seconded by Groose. Passed 5-0 by voice vote at 10:27 A.M.

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**Jefferson County HPAI
November 21, 2022
After Action Report**

Purpose

On November 21, 2022, a Debriefing took place to discuss the Jefferson County HPAI Outbreak in March 2022. The purpose of the meeting is to look at best practices and areas for future improvement to facilitate improvements in future responses.

Attendees

Ramona Baldoni-Lake, Health Emergency Response, and Preparedness Unit Supervisor, WI-DHS
Kevin Hoffman, PIO, WI Department of Agriculture, Division of Animal Health, Trade and Consumer Protection (DATCP)

Kurt Grajkowski, WI Emergency Services Coordinator, Division of Health, DATCP

Dr. Darlene Konkle, State Veterinarian, DATCP

Shane Goss, WI Department of Natural Resources (DNR), Division of Public Safety & Resource Protection

Ben Schliesman, SE Region Director Wisconsin Emergency Management (WEM)

Devin Misiewicz, Training and Exercise Officer, WEM

Blane Poulson, County Board Supervisor, Jefferson County

J. Blair Ward, PIO, Jefferson County Corporation Counsel

Elizabeth Chilsen, Public Health Director, Jefferson County

Donna Haugom, EM Director, Jefferson County

Ben Wehmeier, County Administrator, Jefferson County

Weenonah Brattset, Town Board Supervisor, Town of Palmyra

Anita Martin, County Board Supervisor, Jefferson County

Background

On Sunday afternoon March 13, 2022, the S&R facility received a non-negative test for HPAI. The facility was then quarantined. Samples were driven to the Ames, Iowa lab for the USDA to confirm HPAI. USDA and Wisconsin Emergency Management Regional Director were notified of confirmation on 3/13/22, this was relayed to the Jefferson County Emergency Manager. Future communication and coordination calls took place on 3/14/22, followed by daily calls thereafter, in which DATCP would advise status.

The Health Director indicated it would be better for the Health Department to receive a notification upon a suspected case vs. waiting until confirmation is made.

Local government has local relationships that have been developed over years. It is important to keep the local townspeople aware of what is going on. Public Health already had good connections with their agricultural community and regarding S&R, Public Health had already worked with them during COVID and knew many of the employees.

It was brought up that the language barrier and other logistics with workers need to be worked out.

Best Practices

DATCP successfully stopped the spread of the HPAI virus in an infected flock of unprecedented size with a targeted and aggressive response.

Improvement Areas and Recommendations

Recommend that County Personnel be allowed on the initial coordination calls.

Communication between DATCP and the other local agencies was lacking which caused confusion and delays among the other local agencies and communities. Guidance on what can be released to the public was not available. DATCP criticized what information was released by local authorities. Local authorities want to be able to be responsive to queries, while also not damaging the response process.

Recommend that a Joint Information Center (JIC), be established right away.

It was pointed out by the DNR that had a JIC been established in this incident would have alleviated many of the problems encountered. The JIC allows the participating agencies to stay on the same page and provide transparency while sending one unified clear message to the public. A JIC would have kept everyone involved updated on the situation, at the same time, and the questions on what could and could not be released could be addressed.

DATCP indicated they did not have the personnel to staff a JIC. They most likely would need to ask WEM for assistance.

USDA did not coordinate Public Information Releases with Local Government. The USDA put out an official press release regarding the outbreak without coordination or heads-up to local government.

Recommend including Local Government in communication plan for future outbreaks that include minimal, notice to local government and preferably concurrence.

DATCP did feel at times that one initial point of contact to run everything slowed things down.

DATCP is still looking for a different way to manage public questions and perceptions. DATCP tried to update things on their website (FAQs) when they had new information to post.

DATCP stated that managing expectations and transparency could have been better by stating what and why they are doing things.

DATCP feels communications went well but certain pieces of it, i.e., communications with local agencies/partners need to be refined; this topic did get shared via social media frequently. It has been noted that there was a clear disconnect between DATCP and County Public Health and what the County's roles and responsibilities were.

Recommend that any obstacles DATCP has are shared in the daily calls in the event local government can be of assistance.

A local town hall meeting should take place as soon as possible to help alleviate initial concerns.

While DATCP feels this is an antiquated approach they should stay open-minded about their audience and realize that the local government agencies have a better understanding of what will and or will not work in their area. We are dealing with small towns, and the face-to-face town hall meeting while uncomfortable for the agencies can bring reassurance for the local townsfolk involved.

Better coordination and concurrence with transportation routes and the public interface was needed. The routes were pre-identified and the information was passed on to the trucking companies. There was concern from the County for the wear and tear on the roads. Also, concerns about increased truck traffic and contractors speeding. There was a great deal of confusion because there were multiple contractors coming from different directions.

Recommended that better traffic management is needed, i.e., routes defined and enforced, and better temporary signage. This would need to be accomplished at a local level.

Once Law Enforcement started enforcing speed limits, weight limits, and designated routes transportation issues were reduced to a certain extent.

Recommended if DATCP is talking with the larger farms about composting and other aspects of the response, it would be helpful to partner with the County.

Recommended - It was identified that developing best practices for farms handling compost material once DATCP releases oversight and it goes for DNR oversight.

It brought up the toll the outbreak took on the mental health of workers, the owners, etc. The long-term effects were an issue. DHS asked how they communicate better and coordinate. DHS could help, potentially with mental health issues.

Recommended overall.

Recommend a consolidated Checklist/ESF/Annex product to include expectations and guidelines for local governments in the event of a future outbreak. It was identified that a specific tabletop exercise would be helpful for preparedness.

Recommended that a workgroup be formed which would include DATCP, DNR, WEM, USDA, County EM, Public Health, Law Enforcement, & Public Works.

Recommended the development of roles and responsibilities sheet that lists what each agency and the locals are responsible for or may need to do so that each agency and the locals know who is doing what and if there are any gaps. Recommended that this be included as a work product of the above workgroups.

Having such a sheet would provide everyone involved with direct information on what their roles are and what they are expected to cover. This would also help to identify any gaps in coverage. Transparency is key in these situations, and assigning roles and responsibilities early on would help to keep things running smoothly. It can also help identify areas where another agency could assist. In this incident, the County Public Health Department could have assisted DATCP's Safety Officer in gaining the names of the S&R employees because they have built good connections in the agricultural community. Due to the disconnect, it was weeks into the incident before the employee information was provided to County Public Health by DATCP

Recommended additional training with State agencies and county – possible tabletop exercise.

Many of the concerns for this incident may have been avoided with increased transparency between DATCP and the local agencies.

We are all working towards the same goal. DATCP is dealing with the issue of the infected site and the local government is there to lend aid and help act as a liaison to the public. It is important to remember that not only is there an infected site, but there are local people affected. The need for a unified message is clear. All agencies have a responsibility to the people affected by the site. When these people look for answers, they contact their local agencies because this is where they have their relationships. There are many phases to this type of incident and while DATCP handles the response, local agencies will continue to work on the recovery phase long after the incident has passed.

Questions for DATCP re: avian influenza (Submitted March 2023 by Supervisor Anita Martin)

Question 1. Palmyra site—Per Daniel Kroll, most of the composted material is still onsite at the Palmyra composting location, with the plan to move it this spring or summer. What runoff risks exist with having nearly 5 miles of windrows in place—and who will be monitoring and addressing these risks? Is the composting material attracting wild birds at present (which could then increase risk of another outbreak at this facility)? With precipitation, are there health risks with potential increase in pathogens such as molds or bacteria?

Answer:

Some of these questions would be better suited for DNR or DHS. Per USDA standards, virus inactivation was completed at the compost site before the quarantine was released.

Additional response received 4/10/23--*The main concern from precipitation would be contamination of any nearby private wells. However, the risk of this occurring is very low, because of the safety measures required when constructing compost windrows and the rapid inactivation of the HPAI virus during composting. DATCP has developed some [HPAI FAQs](#), one of which addresses the risk of groundwater contamination from compost sites (see page 3).*

Question 2. Palmyra 2022 outbreak—If this facility has another HPAI or LPAI outbreak, what changes will be made? Regarding composting (If there is another outbreak before all of the composted material from last year is removed, is there space at the current Zion Road site to compost mortality and other infected materials? Where will composting be done? Where will carbon sources be obtained? Are contracts ready so acquisition of necessary material can be expedited? (What is the current bird population at the Cold Spring site, and have calculations been updated regarding how much carbon would be needed?)

Answer:

Feedback from the after action meetings will be considered in future responses. If HPAI was again found at this location, composting would likely occur at the Zion Road property, pending DNR approval. This property should have sufficient space, and if existing compost material is still onsite it may be utilized as a carbon source. As for the current bird population the owner has indicated they have completed restocking of birds but they are not required to indicate the exact number.

Question 3. Have the issues which contributed to a delay in implementing the composting at the Palmyra facility been resolved? Namely, with the Finance Administration, how things would be coordinated with EWEM <might not be the correct acronym> and USDA for cleaning and disinfecting?

Answer:

The producers may be able to contract for services directly.

Question 4. Has DATCP gotten with other states to discuss best practices for composting diseased mortality after a site is categorized as largely virus deactivated?

Answer:

Yes, DATCP is constantly in communication with state and federal partners.

***Question 5.** What conversations has DATCP or other state agencies had with the 3 other large-scale livestock operations in Jefferson County, about composting, and other aspects of disease preparedness and disease-response? (If these conversations have taken place, has this information been shared with Jefferson County staff?)

Answer:

DATCP and local USDA partners have met with all large facilities across Wisconsin to discuss these topics. DATCP has notified Jefferson County staff of these meetings.

Question 6. Are logistics now in place and have state staff been trained, so that our health department will receive *notification upon a suspected avian influenza case*, vs. waiting until confirmation is made?

Answer:

DATCP and county public health have modified notification procedures, and this plan was implemented for the second Jefferson County HPAI case in 2022. DATCP plans to continue to notify county public health upon presumptive positive test results.

Question 7. What role going forward will Wisconsin DHS have in helping with mental health issues when an avian influenza or other animal disease outbreak occurs?

Question for DHS.

Answer (from DHS, received 4/10/23 via email):

The response would depend somewhat on the scale/scope of the animal disease outbreak incident. However, we would start with recommending online resources that people can access whenever they need to (see below for links). Second, we would recommend tapping into local community mental health resources like the Crisis Hotline 988 and 211. Additionally, we would recommend reaching out to local mental health providers who would be able to better understand the demographics and unique needs of local populations who might be reaching out. If the scope of the incident exceeds local mental health capacity we could make a WEAVER call to find mental health professionals both inside and outside the community.

Links:

- [Pause-Reset-Nourish \(PRN\) to Promote Wellbeing](#)

Psychological First Aid

The NCTSN also has resources for responders on [Psychological First Aid](#) (PFA; [En Español](#)). PFA is an early intervention to support children, adolescents, adults, and families impacted by these types of events. [PFA Mobile](#) and the [PFA Wallet Card](#) ([En Español](#)) provide a quick reminder of the core actions. PFA Handouts include:

- [Tips for Adults](#) ([En Español](#))

Disaster Helpline

SAMHSA has a [Disaster Distress Helpline](#) – call or text **1-800-985-5990** (for Spanish, press “2”) to be connected to a trained counselor 24/7/365.

Laura Reinke (she/her)
Emergency Response Coordinator
Office of Preparedness and Emergency Health Care
Wisconsin Department of Health Services
C: 608-886-8689 | lauraa.reinke@dhs.wisconsin.gov
24-Hour Duty Officer 1-(800)-943-0003

Question 8. What changes have been made to ensure when there is an outbreak at one of the large facilities, the carcasses will be transported (if transportation is necessary) in a covered fashion?

Answer:

If transportation is necessary covered vehicles would be used.

Question 9. Has a multi-agency checklist been developed yet for commercial animal disease response in Wisconsin?

Answer:

Not sure what this means exactly, but DATCP and its partners use various tools and resources during emergency responses. DATCP also will consider feedback from the after action meetings when revising response plans.

Question 10. Has a Joint Information Center been implemented? If not, has DATCP requested additional funding or staff to implement this?

Answer:

A JIC could be established during an event, but one has not been created at this time for 2023. During the 2022 response, DATCP held regular calls with Jefferson County staff.

Question 11. Has a discussion or discussions taken place between DATC Secretary's office, WEM, and the Governor's Office regarding future avian influenza outbreaks, decisions/intentions, what criteria or criterion would be used in deciding whether there will be an emergency declaration?

Answer:

Governor Evers included six FTE positions in his proposed budget to create an animal disease response and prevention unit and the state budget process is underway. DATCP and other entities have legal teams that can discuss emergency declaration needs as they arise.

Question 12. When another outbreak occurs, will DATCP and/or USDA host a town hall meeting? If not, is there any state or federal laws prohibiting Jefferson County to host one? If yes, please reference applicable law.

Answer:

DATCP currently has no plans to host a town hall. The county could hold one of it so chooses.

Question 13. How will backyard bird owners be notified in the event of an outbreak in their area? Can a system of email or text notification be established? While it's understandable concern for safety of workers going door-to-door is critical, postal mailing notice of a disease outbreak takes too long and puts our residents, nearby farms, and wildlife at risk for disease spread and "seeding" of the virus.

Answer:

Backyard and other flock owners within control areas are notified via email and phone if they provided the necessary contact information when registering their flocks. Quarantines are issued to premises in control areas via certified mail for area quarantines.

***Question 5--Additional information requested and received on April 12th:**

Here is an outline of the topics that are discussed with producers. Each meeting is focused on farm-specific concerns.

Topics for discussion include:

- Biosecurity plans
- Guidelines for reporting suspect cases
- Review of clean/dirty area designation and on-site conveyance (employees, feed, waste, etc.) to ensure isolation of virus
- Personal protective equipment
- Depopulation plans – what options are available, logistics, equipment, requirements for different options
- Disposal plans
- Public Information and security concerns
- 2023 response option updates from the USDA
- Provide copies of response documents (USDA forms, epidemiologic questionnaires, etc.)

Kevin Hoffman
Public Information Officer
Division of Animal Health / Division of Food and Recreational Safety
Wisconsin Department of Agriculture, Trade and Consumer Protection
Cell: (608) 440-0294
Kevin.Hoffman@wisconsin.gov

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JEFFERSON COUNTY SOLID WASTE COMMITTEE

MAY 10, 2023 MEETING

ROUTINE ANIMAL MORTALITY COMPOSTING QUESTIONS

Supervisor Johns' questions

- 1) How is the State notified of a new livestock producer whether for private use or commercial, large or small?
- 2) What is the threshold for minimum notification? For example, is an individual with 5 dairy cows required to notify any Department?
- 3) How are producers communicated with and educated on proper mortality procedures (Composting, burial, rendering, incineration, etc.)? What are the options or animal mortality disposal?
- 4) How often are producers reminded of proper mortality procedures?
- 5) Does DNR, DATCP or any other agency complete site inspections of farms? Under what circumstances do site inspections occur?
- 6) How are public complaints handled and by whom?
- 7) How often are landfills used for disposing of animal mortality?

Supervisor Martin's questions

- 8) How many farms (all livestock types) in Jefferson County currently compost carcasses on site?
- 9) What carbon source(s) is/are used for composting mortality?
- 10) Is animal manure used in the composting process?
- 11) How many carcasses (total) in Jefferson County were composted in 2019, 2020, 2021, and 2021?
- 12) How and where are monthly and/or annual mortality numbers for all of the types of livestock (including poultry) reported and recorded for Jefferson County livestock animals?
- 13) What are the average annual routine mortality rates (statewide and specific to Jefferson County) for each of the types of animals listed above? (Note: At a 5% routine mortality rate, which is likely conservative, we can expect a total of 428,157 chicken carcasses generated annually from a total of 7,135,961 layers and pullets.)
- 14) How do farms in Jefferson County select a location or locations for composting routine mortality?
- 15) How soon after death do livestock animals get composted in Jefferson County?
- 16) Where are the carcasses stored prior to composting?

- 17) Are carcasses stored and/or transported covered or uncovered prior to composting?
- 18) Are all the carcasses composed whole/intact, or are some carcasses ground or treated before composting? (If carcasses are ground or treated prior to composting, please indicate which type of livestock.)
- 19) What testing of animals and/or soil (for outside composting), if any, is currently being conducted prior to composting routine mortality in Jefferson County?
- 20) What specific pathogens could each of the above type of livestock carcasses potentially carry, according to recent research (preferably, within the last 5 years)? Examples: Avian Influenza, Bacillus anthracis (spores/anthrax), Bovine Spongiform Encephalopathy (BSE), Clostridium perfringens, Coxiella burnetii (C. burnetii/Q fever), etc.
- 21) How is the completion of composting determined?
- 22) What training or resources are currently provided to Jefferson County operators/livestock producers on best composting practices?

Statistics on Routine Mortality Composting provided by Supervisor Martin

Routine mortality—composting carcasses: Questions for May 10, 2023 Jefferson County Solid Waste and Air Quality Committee meeting (submitted 4/25/23) by Supervisor Martin

Agricultural statistics for population of livestock animals in Jefferson County:

- 48,500 cows and calves (2021) (LWCD Director Cicero noted correct year is 2022)
- 698 goats (2017)
- 2,838 hogs and pigs (2017)
- 855 horses and ponies (2017)
- 30 sheep and lamb (LWCD Director Cicero noted correct total is 730, and year is 2017)
- 24 turkeys (2017)
- 1,112 broilers/meat chickens* (2017)

Sources:

https://www.nass.usda.gov/Statistics_by_State/Wisconsin/Publications/Annual_Statistical_Bulletin/2022AgStats-WI.pdf

2017 Jefferson County Census of Agriculture

https://www.nass.usda.gov/Publications/AgCensus/2017/Online_Resources/County_Profiles/Wisconsin/cp55055.pdf

Note: The most recent records posted on the DNR website show a total of 5,170,000 egg layers in Jefferson County and 1,965,865 pullets. The additional 1,112 broilers/meat chickens in our county (as noted above*) put the total chicken population at 7,137,073.

Supervisor Callan's questions

- 23) What would be the typical average mortality rates/month for cattle and poultry farms?
- 24) What are the systems currently set up for handling mortality? Step-by-step process for when an animal dies. How is the carcass handled, stored, disposed of? Is there any routine testing done on the deceased animal to look for cause or signs of latent disease?
- 25) What types of disposal are used (e.g., rendering and composting) and what would be the typical percentage of how often each is utilized? With rendering, is the animal picked up by the rendering facility or transported by the farm?
- 26) Are there any county, state or federal reporting requirements for normal mortality and disposal? Are there any testing requirements, particularly if animals are disposed of on site (e.g., soil and water testing)? Who is responsible for monitoring proper disposals?
- 27) What training resources are available for farmers to learn proper disposal techniques other than on-line resources such as from the U. of Minnesota? For example, does our UW Extension or the Farm Bureau offer any training?
- 28) At the last Solid Waste Committee meeting (March), Supervisor Preuss asked about the possibility of having a county ordinance(s) that mirrors state and federal regulations and if that would be helpful.

Staff questions

- 29) How common is it for DATCP or DNR to receive complaints/reports of farms not handling mortalities properly?
- 30) How does DATCP or DNR handle complaints/reports of farms not handling mortalities properly?
- 31) Are there other WI Counties that regulate farm animal composting? If so, what do you know about what/how they regulate?
- 32) How are most farms in Jefferson County/WI handling their routine mortalities?
- 33) What are the rules associated with routine farm animal composting for farms with less than 1,000 animal units?

- 34) What are the rules associated with routine farm animal composting for farms with more than 1,000 animal units?
- 35) What are the operational requirements of composting such as depth to groundwater, size of compost area, and land spreading?

2023 Clean Sweep Volunteer Plans

FRIDAY

- 1) Volunteer #1 (Jeff) will be setup on the north side of the interior gate near the entrance. This person will be responsible for controlling traffic flow before entering the interior gate, as well as asking if the resident has any tires to dispose of. If they have tires, they are directed to the Liberty Tires area; if not, they are directed to Volunteer #3. Peter Watts will be assisting Jeff with traffic.
- 2) Volunteer #2 (James) will be set up at the Liberty Tire area. They will be responsible for tire unloading and determining the cost associated with the tires brought by residents. After all tires are unloaded and costs determined, the costs are written on the Tire Cost sheet and given to the resident. This person will then direct the resident to Volunteer #3.
- 3) Volunteer #3 (Joan) will be set up between the interior gate and the HHW entrance. They will be collecting survey results. After verifying survey information is collected, this person will direct the participant into the HHW entrance, where Volunteer #4 will collect their \$10 fee plus any fees for tires.
- 4) Volunteer #4 (Anita) will be setup inside the HHW area to verify their registration and collect \$10 fees. They will then explain that after their materials are collected by Veolia, they are to drive out of the barn to Volunteer #5.
- 5) Volunteer #5 (Robert) will direct traffic out of the Fair Park through Gate 3, and ensure no vehicles are coming in through the exit, assisting anyone doing so in finding the correct entrance if necessary.

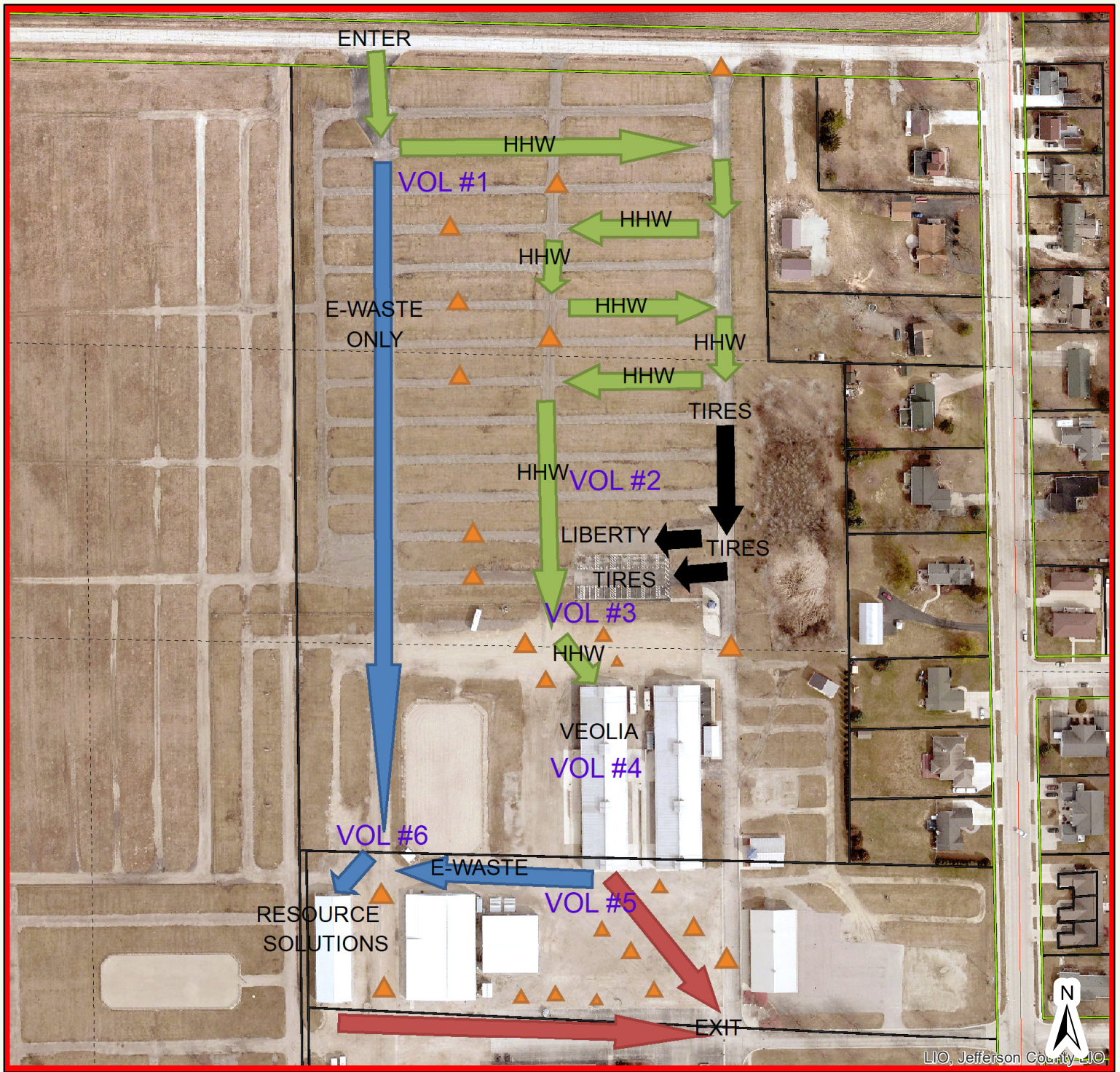
SATURDAY

- 1) Volunteer #1 (Jeff) will be setup on the north side of the interior gate near the entrance. This person will be responsible for controlling traffic flow immediately upon entering the Fair Park. They will ask residents if they have HHW and/or tires. If they have tires, they are directed to the Liberty Tires area; if they do not have tires but do have HHW, they are directed to Volunteer #3. If they have no tires or HHW, they are directed straight ahead to Volunteer #6 at the E-Waste building. Greg Carlson will be assisting Jeff with traffic.
- 2) Volunteer #2 (James) will be set up at the Liberty Tire area. They will be responsible for tire unloading and determining the cost associated with the tires brought by residents. After all tires are unloaded and costs determined, the costs are written on the Tire Cost sheet and given to the resident. This person will then direct the resident to Volunteer #3.
- 3) Volunteer #3 (Joan) will be set up between the interior gate and the HHW entrance. They will be collecting survey results. After verifying survey information is collected, this person will then

guide residents with HHW to the HHW entrance, where Volunteer #4 will collect their \$10 fee plus any fees for tires.

- 4) Volunteer #4 (Anita) will be setup inside the HHW barn to verify their registration and collect fees for HHW and any tires. They will then explain that after their materials are collected by Veolia, they are to drive out of the barn to Volunteer #5.
- 5) Volunteer #5 (Susan Johnson) will be set up outside the HHW barn to ask residents leaving the barn if they have E & A. Any residents with E & A will be directed west to Volunteer #6. If they do not have any E & A, they will be directed out of the Fair Park through Gate 3, making sure they are aware of potential traffic coming from the west after leaving the E & A building.
- 6) Volunteer #6 (Frankie Fuller) will direct traffic from the north and from the HHW barn into the E & A building and explain that they will then exit the park through Gate 3.

Jefferson County Land Information



Areas

- Override 1
- Override 2
- Override 3
- Override 4
- Override 5



Municipal Boundaries



Right of Way



Tax Parcel Information

Parcel Lines



Property Boundary



Old Lot/Meander Lines

— Rail Right of Ways

— Road Right of Ways

— Section Lines

— Surface Water

— Map Hooks

— Tax Parcels

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Red: Band_1

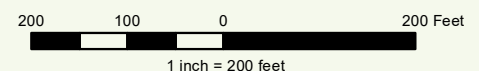
Green: Band_2

Blue: Band_3



Jefferson County Geographic Information System

DISCLAIMER: This map is not a substitute for an actual field survey or onsite investigation. The accuracy of this map is limited to the quality of the records from which it was assembled. Other inherent inaccuracies occur during the compilation process. Jefferson County makes no warranty whatsoever concerning this information.



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FROM 2023 01 TO 2023 12

ACCOUNTS FOR: 100 General Fund	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
12902 Solid Waste Program							
12902 411100 General Property Taxes	920	0	920	229.92	.00	689.74	25.0%
12902 421001 State Aid	-18,500	0	-18,500	.00	.00	-18,500.00	.0%
12902 451009 Deer Track Park Charges	-80,000	0	-80,000	.00	.00	-80,000.00	.0%
12902 458011 Public Solid waste Charges	-6,000	0	-6,000	.00	.00	-6,000.00	.0%
12902 472007 Municipal Other Charges	-20,000	0	-20,000	.00	.00	-20,000.00	.0%
12902 485100 Donations - Unrestricted	-4,000	0	-4,000	-1,050.00	.00	-2,950.00	26.3%
12902 511210 Wages-Regular	26,166	0	26,166	7,168.08	.00	18,997.74	27.4%
12902 511220 Wages-Overtime	7	0	7	37.80	.00	-30.82	541.5%
12902 512141 Social Security	1,967	0	1,967	535.05	.00	1,431.97	27.2%
12902 512142 Retirement (Employer)	1,780	0	1,780	490.01	.00	1,289.74	27.5%
12902 512144 Health Insurance	5,150	0	5,150	1,701.28	.00	3,448.67	33.0%
12902 512145 Life Insurance	3	0	3	2.20	.00	.62	78.0%
12902 512173 Dental Insurance	258	0	258	86.00	.00	172.00	33.3%
12902 529299 Purchase Care & Services	80,000	0	80,000	.00	.00	80,000.00	.0%
12902 531311 Postage & Box Rent	700	0	700	.00	.00	700.00	.0%
12902 531312 Office Supplies	500	0	500	.00	.00	500.00	.0%
12902 531313 Printing & Duplicating	1,000	0	1,000	.00	.00	1,000.00	.0%
12902 531322 Subscriptions	100	0	100	.00	.00	100.00	.0%
12902 531324 Membership Dues	150	0	150	245.00	.00	-95.00	163.3%
12902 531326 Advertising	1,000	0	1,000	1,181.50	.00	-181.50	118.2%
12902 531334 Educational Initiative	5,000	0	5,000	.00	.00	5,000.00	.0%
12902 532325 Registration	300	0	300	590.00	.00	-290.00	196.7%
12902 532335 Meals	100	0	100	.00	.00	100.00	.0%
12902 532336 Lodging	246	0	246	.00	.00	246.00	.0%
12902 533225 Telephone & Fax	20	0	20	.00	.00	20.00	.0%
12902 535242 Maintain Machinery & Equip	500	0	500	.00	.00	500.00	.0%
12902 571004 IP Telephony Allocation	106	0	106	35.32	.00	70.68	33.3%
12902 571005 Duplicating Allocation	635	0	635	211.68	.00	423.32	33.3%
12902 571009 MIS PC Group Allocation	1,201	0	1,201	400.32	.00	800.68	33.3%
12902 571010 MIS Systems Grp Alloc(ISIS)	377	0	377	125.68	.00	251.32	33.3%
12902 591519 Other Insurance	315	0	315	90.20	.00	224.80	28.6%
12902 594950 Operating Reserve	0	326,780	326,780	.00	.00	326,779.77	.0%
12902 699700 Resv Applied Operating	0	-326,780	-326,780	.00	.00	-326,779.77	.0%
TOTAL Solid Waste Program	0	0	0	12,080.04	.00	-12,080.04	.0%
TOTAL General Fund	0	0	0	12,080.04	.00	-12,080.04	.0%
TOTAL REVENUES	-127,580	-326,780	-454,360	-820.08	.00	-453,540.03	
TOTAL EXPENSES	127,580	326,780	454,360	12,900.12	.00	441,459.99	

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FROM 2023 01 TO 2023 12

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
GRAND TOTAL	0	0	0	12,080.04	.00	-12,080.04	.0%

RESOLUTION NO. 2023-

Resolution in Support of the Jefferson County Clean Sweep, E-Waste Recycling, Tire Recycling, and Drug Take Back Program

Executive Summary

For many years, the Clean Sweep program has successfully provided the citizens of Jefferson County an annual opportunity to dispose of unwanted hazardous household and agricultural wastes, as well as unwanted prescription drugs, in a convenient and affordable manner. Without the Clean Sweep program, residents of Jefferson County would have no means to properly dispose of these items. Providing these services keeps hazardous waste out of the landfills and wastewater treatment facilities, helping to protect the local environment and groundwater from potentially harmful materials. The Jefferson County Planning and Zoning Department holds multiple annual events in Jefferson County, collecting hazardous household and agricultural waste, electronics (e-waste), appliances, and tires. The Clean Sweep program also helps to provide assistance to the Jefferson County Sheriff's Department and local police departments for implementing a Drug Take Back program across Jefferson County, where over 21,000 pounds of unwanted prescription drugs have been collected since 2008. One of the many factors that promotes successful events is the grant funding opportunities through the Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP) and Wisconsin Department of Natural Resources (DNR). This resolution shows support of grant funding opportunities and the Jefferson County collection programs.

The Jefferson County Board of Supervisors continues to support the collection and proper disposal of hazardous waste throughout Jefferson County through the Clean Sweep Program.

The Solid Waste Committee considered this resolution at its May 10, 2023 meeting and recommended forwarding this resolution to the County Board of Supervisors to display support of the Jefferson County Clean Sweep, E-Waste Recycling, Tire Recycling, and Drug Take Back Programs.

WHEREAS, the Executive Summary is incorporated in this resolution, and

WHEREAS, the Jefferson County Solid Waste Department is interested in hosting Clean Sweep events open to all Jefferson County residents to collect and safely dispose of unwanted agricultural and household hazardous wastes and unwanted prescription drugs, and

WHEREAS, the Jefferson County Solid Waste Department will provide assistance to local police departments throughout the year in the collection of unwanted prescription drugs, and

NOW, THEREFORE, BE IT RESOLVED, by the Jefferson County Board of Supervisors displays support of the Wisconsin Department of Agriculture, Trade, and Consumer Protection Clean Sweep program.

Fiscal Note: Adoption of this Resolution will have no fiscal impact.

Ayes_____ Noes_____ Abstain_____ Absent_____ Vacant_____